Reforms of Policy Barriers to Positive & Productive Community Engagement of Individuals with Felony Histories

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INTRODUCTION

Over the past four decades, civil disability policies have proliferated throughout the United States in tandem with the rising use of criminal sanction as social policy. At any given time, there are approximately 6.74 million individuals under some form of correctional supervision, and this has led to between 70 million and 100 million individuals having a criminal record. In particular, a criminal record that includes a felony conviction, which has been estimated to impact 16 million individuals, can severely limit a person’s ability to positively engage the community as a productive and contributing citizen.

There are currently more than 45,000 different state and federal statutes that impose a type of civil disability on individuals with a felony conviction. This preliminary report provides a brief overview of the reform efforts that have thus far been enacted, but not introduced, to either eliminate or ameliorate existing civil disability policies at the state level between 2010 and 2017. The first section of the report includes a state-level analysis of the reforms. Next, the second section takes an aggregate view of the reform efforts organized by United States Census regions and divisions. Lastly, an overall review of reform types is presented to identify those reforms with either high or low momentum.

At this point, a total of 244 civil disability reforms have been undertaken by state legislation or executive order from governors.
CIVIL DISABILITY REFORMS

For the purposes of this report, the different civil disability reforms have been grouped into 13 categories:

- **Employment** - Reforms that target an individual’s ability to obtain and/or keep employment within either government or private business.

- **Expungement** - Reforms that delete entirely from the public record an individual’s criminal conviction.

- **Sealing** - Reforms that limit the public’s access to an individual’s criminal conviction unless approved by a court order.

- **Status of Offense** - Reforms that allow, at the court’s discretion, the downgrading of an individual’s conviction status during and/or upon completion of a sentence. This pertains most commonly to non-violent felonies (i.e., drug possession) and the offense status is usually downgraded from a felony to misdemeanor.

- **Certificate of Relief [CoR]** - Reforms that allow an individual to petition the court for a specific relief or a certificate of relief based on defined eligibility criteria.

- **Food Stamps** - Reforms that target an individual’s ability to apply and obtain federal assistance through the Supplemental Nutrition Assistance Program, commonly known as food stamps. Also includes reforms that allow an individual to gain access to a state’s general assistance benefits.

- **Medicaid/Disability** - Reforms that target an individual’s ability to apply, maintain, and/or keep benefits provided through either Medicaid or Social Security Disability Insurance. Examples include the suspension of eligibility, rather than termination, while an individual is incarcerated.

- **Identification Documents [ID]** - Reforms that target an individual’s ability to obtain and/or keep official identification documents (i.e., driver’s license, birth certificate, state identification card, etc.). Examples include the waiving of fees to obtain identification or the automatic issuance of a state identification card upon release from prison.

- **Notice of Collateral Consequences** - Reforms that require the court, upon an individual entering a plea or at sentencing, to inform the defendant of the various civil disability policies that will result from a conviction.

- **Voting** - Reforms that target an individual’s ability to successfully register and/or vote within local, state, and federal elections.

- **Housing** - Reforms that improve an individual’s ability to live within certain types of housing (i.e., publicly subsidized) or at certain locations (i.e., a specified amount of feet from schools or playgrounds). An example includes protection for a landlord against lawsuits based solely for leasing to a tenant with a criminal conviction.

- **Education** - Reforms that target an individual’s ability to achieve a higher level of education. This includes policies that target student loan eligibility, admission to a college/university, or barriers to attain a general equivalency diploma.

- **Guardianship and Custody** - Reforms that provide an individual the ability to restore his or her parental rights after being incarcerated. Examples include policies that allow an incarcerated parent to be a participant in permanency hearings via teleconference, and the development of permanency plans that aim to reunite the incarcerated parent with his or her child.

**TABLE 1** is organized from highest to lowest incarceration rate and provides a broad summary of the types of civil disability reform that have been enacted by each state and the District of Columbia. **TABLE 1** excludes reform efforts that have so far only been introduced as legislation.
TABLE 1  Civil Disability Reform by State from Highest to Lowest Per Capita Incarceration Rate, 2010-2017

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**NOTE:** Incar. rate = Incarceration Rate per 100,000; Employ = Employment; Expunge = Expungement; CoR = Certificate of Relief; ID = Identification Documents; Notice = Notification of Collateral Consequences
STATE-LEVEL ANALYSIS

The states with the largest variety of civil disability reforms are detailed in TABLE 2. California has made reform efforts across 10 of the 13 categories. Followed by Texas with reforms in eight of the possible types and Illinois and Louisiana with seven each. Across all the states with the most diverse reforms, Employment and Expungement were the most common. However, no single reform was addressed by all states.

TABLE 2
Diversity of Civil Disability Reforms by State

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There was a strong correlation between diversity of reforms and the number of total reforms (r = .88). Three of the four states with the most total reforms between 2010 and 2017 were also the most diverse. California with 23 reforms was the most active, followed by Illinois with 20, and Louisiana with 16. On the flip slide, there was also a group of states with no reforms, including: Alaska, Hawaii, Kansas, and Maine.

A visual comparison of the states with the most total reforms relative to the states with no identified reform efforts appeared to show no relationship to a state’s per capita incarceration rate. Correlation analysis confirmed a weak but positive relationship between a state’s incarceration rate and the total number of reforms (r = .20; see FIGURE 1).

FIGURE 1
Number of Reforms and Incarceration Rate

Diffusion of civil disability reforms across adjacent states was found among two pairs of states. The first was Illinois and Michigan, which share a border with Lake Michigan, with 20 reforms and 9 reforms, respectively. In addition, the southern states of Louisiana (16 reforms) and Texas (11 reforms) were the second notable pair. Both pairs of states also ranked high in terms of the diversity of reforms passed.

CENSUS REGION AND DIVISION ANALYSIS

An aggregate view of civil disability reforms was undertaken by grouping the states into both regions and divisions as defined by the United States Census Bureau. The nine divisions are subunits within each of the four regions (see link for more details).
Within the group of states that make up each Census region, there was a difference in the momentum of reform efforts (see FIGURE 2). Both the South and Midwest regions had between 90% and 100% of states enact at least one reform. In contrast, less than 85% of states in the West region enacted any type of civil disability reform.

Based on the difference between the four regions, additional analysis was conducted by drilling further into the Census divisions. FIGURE 3 orders the nine divisions by the average per capita rate of incarceration found in each group of states.

The West South Central division, which includes Louisiana, Texas, Arkansas, and Oklahoma, has both the highest incarceration rate as well as the highest average number of reforms. The East North Central division, encompassing Michigan, Illinois, Indiana, Ohio, and Wisconsin, has the next highest average number of reforms but an incarceration rate considerably lower than the West South Central division (525 vs. 878). The division of the country that appears to be lagging in reform momentum the most is the Mountain division, which includes Montana, Idaho, Wyoming, Utah, Colorado, Arizona, and New Mexico. Despite the Mountain region having a mean incarceration rate that exceeds 500 per 100,000, the average number of reforms passed is only 3.63, the third lowest of any region in the United States.
ANALYSIS OF REFORM TYPE

States have shown the most momentum toward reforms that target an individual’s ability to obtain and/or keep employment following a criminal conviction (see FIGURE 4). Expungement and sealing has also shown to be common as a relief of civil disabilities. While a sealed record still exists but is no longer accessible to the public, expungement results in the deletion of any record that an arrest or criminal charge ever occurred. Though not often directly stated, it can be assumed that sealing and/or expungement of a criminal record can provide broad relief to a range of civil disabilities.

The combined reforms that target an individual’s eligibility for either Medicaid/disability or food stamps represents important momentum in policies to ameliorate civil disabilities. Often formerly incarcerated individuals are released with minimal resources; thus, the reform efforts targeted at medical and food assistance can provide a vital safety net. Similarly, the improved ability to obtain identification documents, such as a driver’s license or birth certificate, are necessary for individuals trying to obtain the basics of housing and a job.

In comparison, the areas of guardianship and custody, housing, and education have so far received little attention by state reformers.

State reforms to employment for individuals with a criminal conviction are by far the most common between 2010 to 2017. An in-depth examination of the 82 different reform efforts that target employment found that states have most often focused on instituting a ban-the-box policy – or limiting an employer’s ability to ask about criminal history on a job application or during a job interview. Second, reforms to professional licensure requirements that limit the ability to simply refuse a license to an individual because of a past criminal conviction have also been taken up in several states. While not receiving as much attention as ban-the-box and licensure, perhaps the most substantive reforms are the employability certificate – an official designation of one’s suitability for employment – and employer liability – policies that limit an employer’s legal liability for hiring an individual with a criminal conviction. Moreover, there have also been important efforts to limit the dissemination of criminal background information to private businesses.
ALABAMA

– 2017 –
• HB282 added Section 17-3-30.1 of the Code of Alabama 1975 to restore voting rights to those with a prior felony conviction by standardizing which felonies disqualify a citizen from voting, previously varied by county and was discretionary.
• SB102 gave authority to the Commissioner of Department of Corrections and Secretary of the Alabama State Law Enforcement Agency to establish a program to issue nondriver identification documents to resident parolees upon release.

– 2016 –
• SB186 amended Section 15-22-36.1 of the Code of Alabama 1975 to revise some of the application procedures for the Certificate of Eligibility to Register to Vote to expedite the process to within a specified timeframe; specified fees that must be paid prior to an application for eligibility; and required each state or county correctional facility, prison, or jail to post materials provided by the Secretary of State and the Board of Pardons and Paroles relating to requirements and procedures for restoring one’s right to vote.
• SB268 amended Section 22-6-12 of the Code of Alabama 1975 to provide for eligibility for Medicaid to be suspended when the person is in custody, and provided for applications for Medicaid under certain conditions prior to release from custody.

– 2014 –
• SB108 amended Section 15-27-2 of the Code of Alabama 1975 to authorize expungement of a felony record for successful completion of a drug court program, mental health court program, diversion program, veteran’s court, or any court-approved deferred prosecution program after one year from successful completion of the program.
ARIZONA

– 2017 –
· Executive Order 2017-17 directed the Department of Administration to establish hiring procedures that prohibit executive branch agencies from asking about criminal records during the initial stages of the hiring process, and from disqualifying an applicant from an interview because of a criminal record. Exceptions apply to certain agencies (including state universities, the department of public safety, and public corporations) and to positions where a state or federal law prohibits a person from holding a job due to prior criminal conduct.

ARKANSAS

– 2015 –
· HB1977 amended Sections 5-4-303(c)-(e), 5-4-903(b), 5-4-907(a), 5-4-908(b), 5-4-913, 12-29-309, 16-90-1404, 16-93-303, and 16-93-1207 of the Arkansas Code to require a court to order consistent suitable employment or participation in a prescribed course of study as a condition of probation or a suspended sentence. Required completion of any vocational or technical education that was required as a condition of probation or parole in order to be eligible for record sealing.
· SB472 amended Sections 12-29-112 and 27-16-801 of the Arkansas Code to require an identification card or driver's license be issued to eligible inmates within 120 days from release.

– 2011 –
· SB806 amended Sections 6-82-107, 11-2-123, 12-28-107 of the Arkansas Code to authorize a criminal conviction shall not be used as a basis to disqualify a person from eligibility for a scholarship, grant, loan forgiveness program, or other benefit subsidized by state funds under this chapter unless there is a specific statutory reason for denial that relates to the basis of assistance.
· HB1608 repealed Section 5-4-105 and amended Section 5-64-413 of the Arkansas Code to allow that a defendant placed on probation as part of a deferred judgment for a misdemeanor controlled substance offense have his or record expunged according to established procedure. Permitted any person petitioning for expungement of a criminal conviction to file a uniform petition to seal records in the court where s/he was convicted. Required the court to grant all petitions for expungement of misdemeanor convictions except where it finds clear and convincing evidence not to.

CALIFORNIA

– 2017 –
· AB1115 amended Section 1203.42 of the California Penal Code to grant courts authority to set-aside convictions of those sentenced to county jail for a felony under the “realignment” legislation enacted in 2011. A waiting period of two years from completion of sentence applies. Following set-aside, the individual is “released from all penalties and disabilities resulting from the offense,” with exceptions for certain driving restrictions.
· Proposition 64 - Adult Use of Marijuana Act amended Sections 11361.5 to 11361.8 of the California Health and Safe Code to make a number of low-level, now decriminalized, marijuana offenses immediately eligible for dismissal and set-aside, either directly or by reclassifying felony offenses as misdemeanors. Convictions for decriminalized conduct are immediately eligible for dismissal and sealing.

– 2016 –
· AB1843 amended Section 432.7 of the California Labor Code to prohibit an employer from asking an employment applicant to disclose, or from utilizing as a factor in determining any condition of employment, information concerning certain criminal processes while a person was subject to the juvenile court process and jurisdiction. Provided that a conviction excludes a certain adjudication. Prohibited an employer at a health facility from inquiring into certain events.
CALIFORNIA

– 2016 –
• AB2466 amended Sections 2101, 2106, and 2212 of the California Elections Code to define parole and define imprisoned as currently serving a state or federal prison sentence. Clarified that conviction does not include juvenile adjudication. Required specified information in an election statement by a person entitled to register to vote. Required a court statement furnishing information related to incarcerated individuals.
  • AB2765 amended Section 1170.18 of the California Penal Code to extend until Nov. 4, 2022, or later upon a showing of good cause, the deadline to file petitions for relief for persons seeking reductions of prior felony convictions to misdemeanors under Proposition 47 which lowered penalties for drug possession and theft.

– 2015 –
• AB610 repealed and added Section 4007.5 of the California Family Code to require the suspension of a child support order to occur by operation of law when an obligor is incarcerated or involuntarily institutionalized, unless the obligor has the means to pay support, or the obligor was incarcerated or involuntarily institutionalized for either an offense constituting domestic violence or the failure to pay child support.
• AB1156 amended Sections 1170, 1170.3, 3451, 4852.01, 4852.03, 4852.04, 4852.06, 4852.1, and 4852.21 of the California Penal Code, and Section 41500 of the California Vehicle Code to extend the right to petition for a certification of rehabilitation and pardon to certain felony offenders in county jail.

– 2014 –
• AB1702 added Section 480.5 to the California Business and Professions Code to provide that an individual who has satisfied requirements needed to obtain a license while incarcerated, who applies for that license upon release from incarceration, and who is otherwise eligible for the license shall not be subject to a delay in processing or a denial of the license solely on the basis that some or all of the licensure requirements were completed while the individual was incarcerated.
• AB2308 added Section 3007.05 to the California Penal Code to require the Department of Corrections and Rehabilitation and the Department of Motor Vehicles to ensure that all eligible inmates released from state prisons have valid identification cards.
• SB530 amended Section 432.7 of the California Labor Code and 4852.22 of the California Penal Code to prohibit an employer from asking an applicant to disclose, or from utilizing as a factor in determining any condition of employment, information concerning a conviction that has been judicially dismissed or ordered sealed, as provided, unless the employer is required by law to obtain that information. Permits trial courts to grant a Certificate of Relief application before the waiting period has expired if it believes the interest of justice would be served.

– 2013 –
• SB513 added Section 851.87 to the California Penal Code to authorize the sealing of records of arrest two years after successful completion of a prosecutor-administered profiling diversion program.

– 2012 –
• AB2343 amended Sections 11105 and 11105.2 of the California Penal Code to require all entities conducting a background check under the mandate of a state or local occupational or licensing law to automatically provide the subject with a copy of his or her federal criminal background information whenever the agency makes a negative determination based on the results of the check.
CALIFORNIA (CONT.)

• AB720 added Section 4011.11 to the California Penal Code and amended Section 14011.10 of the California Welfare and Institutional Code to authorize a designated entity to act on behalf on an inmate for the purpose of applying for, or determinations of, Medi-Cal eligibility for acute inpatient hospital services. Prohibited terminating jail inmates who are currently enrolled in Medi-Cal due to their incarceration. Permitted suspension, rather than termination, of Medi-Cal benefits for all inmates in a public institution.

• AB2371 amended Section 1170.9 of the California Penal Code to authorize the court to grant restorative relief to defendants who have successfully completed a veterans diversion program provided he or she does not pose a danger to the health or safety of others and has demonstrated significant benefit from court-ordered treatment. Permitted the court to order all conditions of probation, except victim restitution, satisfied and terminate probation, prior to sentence expiration, to reduce a felony to a misdemeanor, to set aside the conviction and dismiss the action, or provide other forms of relief.

• AB2343 amended Sections 11105 and 11105.2 of the California Penal Code to require all entities conducting a background check under the mandate of a state or local occupational or licensing law to automatically provide the subject with a copy of his or her federal criminal background information whenever the agency makes a negative determination based on the results of the check.

– 2010 –

• SB962 amended Section 2625 and added Section 2626 to the California Penal Code to authorize incarcerated parents to participate in child dependency proceedings via video-conference or teleconference. Stated it is the intent of the Legislature to prevent the removal of inmates from court-ordered courses as a result of their participation in child dependency proceedings. Implementation of this program is contingent upon sufficient donation of videoconferencing and teleconferencing equipment.

COLORADO

– 2017 –

• HB1360 amended Section 24-72-708(a)(II) of the Colorado Revised Statutes to allow for petty offenses and municipal violations may be sealed notwithstanding a single intervening misdemeanor conviction.

• HB1266 amended Section 24-72-710 of the Colorado Revised Statutes to require courts, upon petition, to seal the records of misdemeanor marijuana possession or use offenses that would not have been crimes if committed after December 10, 2012. Previously, eligible marijuana convictions could only be sealed under the general controlled substances sealing law after a waiting period ranging from one to five years.

– 2013 –

• SB123 amended Sections 16-11-209, 17-2-102, 16-17-103, 24-34-202, 24-34-104, 24-72-308, 18-1.3-107, 18-1.3-213, 18-1.3-303, and 24-72-308 and added Section 16-17-103 of the Colorado Revised Statutes to establish a process for the court to order relief from collateral consequences when a defendant is sentenced to probation, a community corrections program, deferred prosecution, or another alternative sentence.

– 2012 –

• HB1263 amended Section 24-5-101 of the Colorado Revised Statutes to prohibit state and licensing agencies from performing background checks until the applicant is determined to be a finalist for the position.

– 2011 –

• HB1167 amended Section 24-72-308 of the Colorado Revised Statutes to create a minimum waiting period before filing a petition for sealing of
COLORADO (CONT.)
criminal conviction records for controlled substance convictions. Prohibited employers, state and local government agencies, officials, landlords and employees from requiring an applicant to disclose any information contained in a sealed record. Permitted an applicant, with sealed records, to state that s/he has not been criminally convicted and need not reference the records in answer to any question related to conviction records. Required the court to advise defendants of their right to petition for sealing upon meeting the eligibility requirements.

– 2010 –
• SB6 amended Sections 25-2-117, 25-2-121, 42-2-306, and 13-15-101 of the Colorado Revised Statues to exempt individuals with a referral letter from a social services department from the required fee for a birth or death certificate. Exempted people sixty years of age and older, people referred by a county department of social service, and people referred by the department of corrections, the division of youth corrections, or a county jail from the required fee for an identification card. Permitted the courts to grant a name change for persons with a previous felony conviction provided the change is required in order for a drivers license or identification card to be issued.

CONNECTICUT

– 2016 –
• HB5207 repealed and replaced Section 46a-80 of the Connecticut General Statutes to prohibit an employer of the state or any of its agencies from inquiring about a prospective employee’s past convictions until the prospective employee has been deemed otherwise qualified for the position. Does not include positions which are prohibited from hiring certain individuals due to prior convictions.

• SB153 repealed and replaced Section 54-130a of the Connecticut General Statutes to provide that the Board of Pardons and Paroles may issue certificates of rehabilitation in order to provide eligible offenders with relief from barriers to employment and licensure, provides that such certification shall be labeled as a certificate of employability or a certificate of suitability for licensure, or both, provides the time period or frame for the issuance of such certificates.

– 2010 –
• HB5237 repealed and replaced Section 31-51i of the Connecticut General Statutes to prevent employer from inquiring about a prospective employee’s prior arrests, criminal charges or convictions on an initial employment application unless required to do so by an applicable state or federal law or a security or fidelity bond or an equivalent bond is required for the position, relates to insurers and financial institutions, allows an employee or prospective employee to file a complaint with the Labor Commissioner alleging an employer’s violation.

DELAWARE

– 2016 –
• Executive Order 60 created an Executive Committee to identify ways to prevent the proliferation of barriers to reentry and increase opportunities for all Delaware citizens, focused on employment after incarceration.
• SB242 amended Sections 6102, 6103, and 6104 of the Delaware Code to permit most individuals disenfranchised because of conviction to regain their voting rights immediately upon completion of sentence. Also eliminated the financial bar to voter registration for individuals disenfranchised because of a conviction. This legislation brings the Delaware Code into conformity with the Section 2 Article V of the Delaware Constitution.
DELAWARE (CONT.)

– 2014 –  
• HB167 amended Titles 19 and 29 of the Delaware Code to prohibit a public employer from inquiring into or considering the criminal record, criminal history or credit history or score of an applicant before making a conditional offer to the applicant, permits inquiry and consideration of criminal and credit background after the conditional offer has been made, specifies that once a background check is conducted an employer shall only consider felonies for specified years from the completion of sentence, exempts situations of business necessity.

– 2012 –  
• HB285 amended Sections 1015, 1016, 1017, 1018, and 1020 of Title 10 of the Delaware Code to address confusion which has arisen regarding whether a Family Court judge may order expungement of charges arising in other counties. It also addresses an accidental overlap in definitions of sex offenses. The correction eliminates the overlap between misdemeanor and felony sex offenses and clarifies that a five-year wait applies before application may be made for discretionary expungement of a felony sex offense, and it eliminates the requirement that the expungement order be sent by the Family Court to the federal Department of Justice. This communication is already handled by the State Police and the federal government will not accept the communication from the Courts.

– 2011 –  
• HB9 amended Article V of the Constitution of the State of Delaware to eliminate the five-year waiting period for exoffenders of certain felony convictions who have fully served their sentences, before their voting rights are restored.

• SB59 amended Title 24 of the Delaware Code to standardize language throughout the occupations and professions code related to the conditions under which a person with a criminal conviction may obtain a waiver of disqualification for occupational licensing and be deemed of good moral character under certain qualifications.

• SB12 amended Title 31 of the Delaware Code to permit individuals convicted under federal or state law of felony possession, distribution or use of a controlled substance to become eligible for food stamp program benefits.

– 2010 –  
• HB169 amended Titles 10 and 11 of the Delaware Code to eliminate the five-year waiting period for a person who has successfully completed the Probation Before Judgment (“PBJ”) program, and the two-year waiting period for a person who has successfully completed the First Offenders Controlled Substances Diversion Program (“CSDP”), to obtain an expungement of the arrest and conviction records relating to that offense. This Act clarified that offenses for which records have been expunged do not have to be disclosed as arrests.

FLORIDA

– 2017 –  
• HJR565 proposes to amend Section 4 of Article VI of the Florida State Constitution to automatically restore the voting rights of a person convicted of a felony 3 years after the person completes his/her sentence.

– 2011 –  
• SB146 added the “Jim King Keep Florida Working Act” and amended Section 112.011 of the Florida Statutes to direct all state agencies, especially those responsible for professional and occupational regulation, to ensure appropriate restrictions protect the general public. Required agencies, by Dec. 31, 2011 and every 4 years
thereafter, to submit a report including a list of all rules disqualifying persons with convictions for which they have completed sentencing, a determination whether the rules are readily available to prospective employees/licensees, and identification and evaluation of alternatives to disqualifying rules that would protect the public without impeding ex-offenders’ opportunity for gainful employment. Added that a state agency may not deny an application for license, permit, certificate or employment based solely on the applicant’s lack of civil rights, except for applications for firearm and concealed weapons licenses.

- 2010 –

• HB7069 amended numerous sections of the Florida Statutes to eliminate the category of employment backgroundscreening that required a name check against state and national records and makes all employment that is contingent on background screening subject to a fingerprint search against state and national records. Authorized the head of the agency to grant exemptions, taking into consideration any rehabilitation and any subsequent arrests and convictions.

GEORGIA

- 2016 –

• SB367 amended Title 15, 20, 42, 49, Chapter 5 of Title 40, Article 2 of Chapter 7 of Title 17, and Article 2 of Chapter 3 of Title 3, Chapter 1 of Title 43, Article 1 of Chapter 4 of Title 49, Code Section 49-4A-2 of the Official Code of Georgia Annotated to provide for comprehensive reform for offenders entering, proceeding through, and leaving the criminal justice system so as to promote an offender’s successful reentry into society, benefit the public, and enact reforms recommended by the Georgia Council on Criminal Justice Reform; to repeal conflicting laws; and for other purposes.

• HB936 amended Article 2 of Chapter 7 of Title 48 of the Official Code of Georgia Annotated to create a new income tax credit for employers who hire certain qualified parolees for full-time jobs. Requires the parolee have been granted parole within the preceding 12 months. Allows a credit up to $2,500 per employee for a 12-month period of employment from Jan. 1, 2017 to Jan. 1, 2020. Caps total credit at $50,000 per year and allows only one credit per individual.

- 2015 –

• Executive Order 114 required government entities to implement a hiring policy that prohibits the use of a criminal record as an automatic bar to employment; prevented the use of an application form that inappropriately excludes and discriminates against qualified job applicants.

• HB328 amended Sections 17-10-7, 42-9-45, and 49-4-15 of the Official Code of Georgia Annotated to require a professional licensing board to grant a probationary license to an applicant that has completed a drug court program and otherwise meets requirements.

- 2014 –

• SB365 amended Article 6 of Chapter 11 of Title 15, Article 3A of Chapter 5 of Title 40, Chapter 2 of Title 42, and Chapter 1 of Title 51 of the Official Code of Georgia Annotated to create a Program and Treatment Completion Certificate that symbolizes an offender’s achievements toward successful reentry into society. Required the board, when creating rules and regulations for issuing the certificate, to take into account an offender’s disciplinary record. Prohibited granting certificates to offenders convicted of serious violent felonies. States that issuing a certificate or granting of a pardon creates a presumption of due care in hiring, retaining, licensing, leasing to, admitting to a school or program with the individual. Permitted the presumption to be rebutted by relevant evidence which extends beyond the scope of the certificate or pardon.
– 2012 –  
· HB1176 amended Section 35-3-37 of the Official Code of Georgia Annotated to restrict most non-conviction records, including those from deferred adjudication cases, and most youthful misdemeanor conviction records. Restricted records are unavailable to the public or to licensing boards, but may be accessed by judicial and law enforcement officials for employment purposes.

IDAHO

– 2013 –  
· SB1151 amended Section 19-2604 of the Idaho Code to revise provisions when relief from a felony conviction may be granted and to provide procedures. Permits the court to reduce a felony conviction to a misdemeanor upon completion of probation. Allowed the reduction if at least five years have elapsed since completion of probation for assault or battery with intent to commit a serious felony, enticing of children, first or second degree murder, voluntary manslaughter, assault with intent to commit murder, administering poison with intent to kill, first degree kidnapping, robbery, trafficking, threats against state officials, unlawful discharge of a firearm, cannibalism, or unlawful use of a destructive device. Permitted the reduction within five years for all other offenses. Authorized the court to reduce the conviction only if the offender has not been convicted of another felony, the offender is not currently charged with any crime, the reduction is compatible with public interest, and the prosecuting attorney consents.

ILLINOIS

– 2018 –  
· HB3855 amended Section 2630/5.2 and 2630/5.2(b)(1) of Illinois Compiled Statutes to make nearly all felonies and misdemeanors eligible for sealing after a three-year waiting period. Sealing of records of arrests and charges resulting in acquittal or dismissal may be sought by petition at the dispositional hearing. Previously, non-conviction records could only be “expunged” by petition, and subject to the discretion of the court. A criminal conviction can no longer be a bar to expunging a non-conviction or deferred adjudication record, as it was under prior law.

– 2017 –  
· HJRCA0031 proposes to amend Section 2 Article 3 of the Illinois State Constitution to allow that the General Assembly may by law provide for the right to vote of a person convicted of a felony, or otherwise under sentence in a correctional institution or jail, but in any event the right to vote shall be restored not later than upon completion of his or her sentence.  
· HB3817 amended Sections 405/1-7, 405/1-8, and 405/5-915 of Chapter 705 in in the Illinois Compiled Statutes to limit the ability of non-governmental officials to gain access to juvenile records. All juvenile adjudications shall never be considered a conviction, and unless expressly allowed by law, a juvenile adjudication shall not operate to impose the civil disabilities ordinarily imposed by a criminal conviction.

– 2016 –  
· HB2569 amended Section 5 of Chapter 725, the Illinois Code of Criminal Procedure of 1963, of the Illinois Compiled Statutes to provide that if the defendant pleads guilty the plea shall not be accepted until the court shall have fully explained to the defendant the following: (1) the maximum and minimum penalty provided by law for the offense; (2) any possible increased sentence; (3) any registration requirement and the restrictions associated with the registration; and (4) the consequences of the plea on a defendant’s ability to: (A) retain or obtain housing; (B) acquire loans for educational or other purposes; (C) enroll in certain degree programs; (D) retain or obtain employment; (E) retain or obtain an occupational or driver’s license; (F) possess a firearm; and (G) retain or obtain custody of a child.
ILLINOIS (CONT.)

- HB5973 amended Sections 41/15-75, 335/9.1, 410/4-7, 450/20.01, 454/20-20 of Chapter 22 of the Illinois Compiled Statutes to allow the Department of Financial and Professional Regulation to consider an applicant’s prior conviction or convictions, but provides that the conviction or convictions may not be the sole basis for refusing to issue a license unless the crime substantially and directly relates to the occupation for which the license is sought. Required that if the conviction is used as a basis for rejection, the rejection must be in writing and specifically state the evidence presented and reasons for rejection. Required that the Department not consider non-conviction records, convictions that did not result in incarceration, or convictions unrelated to the capacity to serve the public.

- SB3368 amended Sections 335/4, 335/12, 5/3-2.5-75, and 5/3-14-1 of the Illinois Compiled Statutes to issue a standard identification card to a committed person upon release on parole, mandatory supervised release, aftercare release, final discharge, or pardon from the Department of Corrections or Department of Juvenile Justice.

– 2015 –

- HR498 was a resolution to urge the Governor’s Commission on Criminal Justice and Sentencing Reform to study issues and permit, to the extent that such a determination is appropriate, the mentioned members of the vulnerable population to have a chance to relieve themselves of the stigma of being convicted felons and to have a chance to obtain jobs by having their records sealed.

- HB3149 amended Section 2630 of Chapter 20 of the Illinois Compiled Statutes to allow a person who earned a high school diploma, associate’s degree, career certificate, vocational technical certification, or bachelor’s degree, or passed the high school level Test of General Educational Development, during the period of his or her sentence, aftercare release, or mandatory supervised release, to petition for sealing before expiration of applicable waiting periods under the sealing law. The person cannot have completed the same educational goal previously. If the person’s petition for sealing is denied, then the applicable waiting period under the sealing law shall apply to any subsequent petition for sealing by the person.

- HB3475 amended Section 5 of Chapter 730 of the Illinois Compiled Statutes to eliminate the exclusion from “eligible offender” of a person who has been convicted of committing or attempting to commit a Class X felony or a forcible felony. Eliminated the exclusion from “eligible offender” of a person convicted of attempting to commit any of the specified offenses. Provided that if the most serious crime of which the individual was convicted is a felony (currently, a Class 1, 2, 3, or 4 felony), the minimum period of good conduct shall be 2 years.

– 2014 –

- HB2378 amended Section 2630 of Chapter 20 and Section 105 of Chapter 30 of the Illinois Compiled Statutes to provides that a petitioner may petition the circuit court to expunge the records of his or her arrests when he or she has been convicted of or placed on supervision for a misdemeanor that occurred more than 15 years before the filing of the petition if the person has not committed another offense within that period, other than minor traffic offenses. The circuit court clerk shall charge a $150 fee per offense plus court costs for the expungement.

- HB3010 amended Section 5/5-6-3.4 of Chapter 730 in the Illinois Compiled Statutes to permit persons charged with minor non-violent drug, fraud or theft felony offenses, who have not previously been convicted of a felony or of a violent offense, to be placed on probation for a period of two years. Upon successful completion of probation, charges are dismissed and are not considered to be a conviction for purposes of disqualifications or disabilities imposed by law upon conviction of a crime.
ILLINOIS (CONT.)

– 2013 –
• HB1046 amended Section 5/1-8.5 of the Illinois Compiled Statutes to permit state and local inmates who are not enrolled in medical assistance to apply at any time prior to the date of scheduled release.
• Executive Order Number 1 to remove inquiries into applicants’ criminal history on state employment applications, and directing each state agency to establish a “documented review process” to ensure that any exclusion related to a criminal record is “job-related and consistent with business necessity”. Effective 2015, private employers with more than fifteen employees are prohibited from inquiring about criminal history until the first interview or, if there is no interview, after a conditional offer is made.

– 2012 –
• HB5771 amended Section 5 of Chapter 730 of the Illinois Compiled Statutes to provide that the certificate may be granted to an eligible offender who has demonstrated by a preponderance of the evidence that he or she has been a law-abiding citizen and is fully rehabilitated. Provided that the applicant has conducted himself or herself in a manner warranting the issuance of the certificate of good conduct for a minimum period of one year (rather than 3 years if the person was convicted of a felony and one year if the person was convicted of a misdemeanor).
• SB3458 amended Section 2630 of Chapter 20 and Section 5 of Chapter 730 of the Illinois Compiled Statutes to provide that the Prisoner Review Board, upon a petition by a person who has been convicted of a Class 3 or 4 felony and who meets other eligibility requirements, shall hear by a panel of at least 3 members and, with the unanimous vote of 3 members, issue a certificate of eligibility recommending that the court order the sealing of all official records of the arresting authority, the circuit court clerk, and the Department of State Police concerning the arrest and conviction of the person for the Class 3 or 4 felony. Excludes from eligibility persons convicted of violent crimes, sex offenses, or DUI.

– 2010 –
• SB760 amended Section 20 of Chapter 305 of the Illinois Compiled Statutes to provide that to the extent permitted by federal law and notwithstanding any other provision of the Code, the Department of Healthcare and Family Services shall not cancel a person’s eligibility for medical assistance solely because that person has become an inmate of a public institution, including, but not limited to, a county jail, juvenile detention center, or State correctional facility. Provided that the person may remain enrolled for medical assistance as long as all other eligibility criteria are met. Provided that except as provided under the County Jail Act, the Department shall not be responsible to provide medical assistance for any medical care, services, or supplies provided to a person while he or she is an inmate of a public institution.
• SB3295 amended Section 2630 of Chapter 20 of the Illinois Compiled Statutes to permit an arrest resulting in a charge of a felony offense to be sealed if the charge is acquitted, dismissed, or the conviction is reversed or vacated and a subsequent and related charge is brought that is a misdemeanor offense, eligible to be sealed.

INDIANA

– 2017 –
• Executive Order 17-15 requires the removal of questions about criminal history from applications for executive branch employment unless “a particular crime precludes the person from employment in the particular job to which she or he applied.” The Order additionally states that criminal history background checks “typically will be conducted at a later point in the application and hiring process.”
• SB312 amended Indiana Code 22-2-17 to prevent evidence of an employee’s criminal history to be introduced in a negligence claim against the employer based on the actions of the employee if it relates to information not resulting in conviction, to a pardoned, vacated, expunged or sealed conviction, or “does not bear a direct relationship to the facts underlying the civil action.”

– 2015 –
• HB1269 amended Indiana Code 11-10-3-6, 11-10-3-7, 11-12-3.8-1, 11-12-5-5.5, 12-15-1-20.4, 12-21-5-2, 16-31-2-7, 20-28-3-4, 25-23.4-3-1, 25-23.4-3-7, 25-23.4-4-3 and added Indiana Code 11-10-12-5.3, 11-10-12-5.7, 11-12-5-9, 11-12-5-10, 12-15-1-3-13.5, 12-15-4-2.5, 12-15-11-8, 12-21-5-4, 16-18-2-348.5, 16-36-1-15, 20-20-18.5, 20-34-3-21, 25-23.4-8-2, 27-8-34, 27-13-1-34, 27-13-7-22, 34-30-2-99.8, 36-2-13-19 to authorize the corrections department and sheriffs to seek Medicaid coverage for eligible inmates. Made the department or a sheriff an inmate’s authorized representative for the purpose of applying for Medicaid. Required the department and the office of the secretary of family and social services to enter into an agreement in which the department pays the state share of the Medicaid costs incurred for the inmate. Required a county executive to enter into an agreement with the office of the secretary of family and social services to pay the county share of the Medicaid costs incurred for the inmates. Specified reimbursement rates for inmate services provided. Authorized Medicaid coverage to be suspended for up to one year, rather than terminated, for state and local inmates. Required the department or the sheriff to assist an inmate in applying for Medicaid and requiring mental health or substance abuse treatment upon release from incarceration.

– 2011 –
• HB1211 added Indiana Code 35-38-5.5 and 35-38-8 to limit disclosure of conviction records related to the arrest for misdemeanor or class D felony convictions not resulting in injury or an adjudicated delinquent for an offense that would be a misdemeanor or non-injurious class D felony if committed by an adult, to criminal justice organizations or individuals. Excluded sex and violent offenders, unless that status is solely due to a conviction for sexual misconduct with a minor. Required that at least 8 years have elapsed since completion of sentence and any other court-ordered obligations and that s/he has no subsequent felony conviction since completion of the sentence. Permitted a person whose petition has been granted to legally state on employment applications and other documents that s/he has not been arrested or convicted for the conviction in the restricted records.

IOWA

– 2017 –
• HB79 amended Sections 39A.1, 43.18, 43.67, 44.3, 45.3, 48A.6, 57.1, 123.3, 161A.5, 277.4, 376.4, and 914.2 and added Section 914.8 of the Iowa Code to restore the right to register to vote, vote, and to hold elective office for certain persons convicted of an offense.

– 2012 –
• SB2186 amended Section 249A.38 of the Iowa Code to allow all inmates who are Medicaid eligible to have their Medicaid suspended upon admission to a correctional facility. Previous law permitted only those inmates who were Medicaid eligible due to age or reason of disability to have their Medicaid suspended.
In Kentucky:

- **2017**
  - SB120 amended numerous Sections Chapter 335B of the Kentucky Revised Statutes to narrow the class of offenses to which the chapter applies, to add consideration of the passage of time since the commission of the offense to the criteria considered in making licensure decisions, to delete language relating to a hiring or licensing authority’s subjective view of an ex-offender’s rehabilitation, and to require an open hearing prior to a license denial for an individual.
  - SB195 amended Section 610.330 of the Kentucky Revised Statutes to allow the option of expungement after two years for all juvenile adjudications excluding sex crimes and those that would result in “violent offender” classification. A person may only expunge a single felony-level offense (or serious of offenses arising from the same incident), but there is no such limitation on misdemeanor-level offenses.
  - Executive Order 2017-064 removed questions about criminal history and convictions from state job applications. The Order prohibits agencies from inquiring into an applicant’s criminal history until the applicant has been contacted to interview for a position, unless required by law to do so.

- **2016**
  - HB40 added multiple Sections to Chapter 431 and amended Sections 431.076 and 431.078 of the Kentucky Revised Statutes to authorize courts to vacate certain class D felony convictions and pardoned convictions, dismiss the charges, and expunge the record. A waiting period of 5 crime-free years applies, and expungement may only be sought once in a person’s lifetime. Expungement restores voting rights lost due to felony conviction. Expunged records are removed from official databases and their existence may be denied. A $500 filing fee is required. Previously, expungement was only available for misdemeanors.

- **2011**
  - SB26 amended Sections 186.531 and 186.412 of the Kentucky Revised Statutes to require the circuit court clerk of the county in which a released felony offender resides, upon receipt of proper documentation from the department of corrections, to issue a personal ID card, or, if eligible, a driver’s license, to any eligible felony offender released on home incarceration, parole, discharge of sentence, shock probation or pardon. Applied the same procedure to those felony offenders placed on probation or conditionally discharged by the court and under the supervision of the division of probation and parole.

In Louisiana:

- **2017**
  - HB177 amended and reenacted Louisiana Revised Statutes 46:233.2 to eliminate restrictions on eligibility for benefits of the Supplemental Nutrition Assistance Program for people with prior drug convictions.
  - HB688 amended and reenacted Louisiana Revised Statutes 17:3138(A)(1)(a) and (D) and enacted 17:3152 to prohibit a public postsecondary education institutions from inquiring about a prospective student’s criminal history, except for history pertaining to specified offenses, prior to acceptance for admission.
LOUISIANA (CONT.)

• HB519 amended Chapter 1-C of Title 37 of the Louisiana Revised Statutes to delete the term “provisional” from the entirety of the Act to modify the requirements for issuing work licenses to ex-offenders.

– 2016 –
• HB55 enacted Louisiana Revised Statutes 13:5368 to provide for the dismissal of certain criminal charges upon completion of the Veterans Court Program, provided that the court may defer proceedings and place a defendant on probation when the court determines that it is in the best interest of justice, provided that if the defendant is accepted into the Veterans Courts Program, the defendant must waive the right to a trial.
• HB145 enacted Louisiana Revised Statutes 23:291.1 to require courts to order temporary certificates of employability to offenders participating in a reentry court and upon successful completion to issue a permanent certificate of employability. Allowed for revocation of certificates. Specified an employer, general contractor, premises owner or other third party is not subject to a cause of action for negligent hiring or failing to adequately supervise an offender certified to be employed by a reentry court judge due to damages or injury caused by that employee solely because the employee has been previously convicted of a criminal offense.
• HB266 enacted Chapter 29 of Title 42 of the Louisiana Revised Statutes to be comprised of Louisiana Revised Statutes 42:1701 to prohibit a state employer from inquiring about a prospective unclassified employee’s criminal history until after an interview or a conditional offer of employment is made. Listed considerations that an employer can make when considering a criminal record for the final hiring decision.
• HB1052 amended and enacted Louisiana Code of Criminal Procedure Article 893(B)(1)(b) and enacted Chapter 33-C of Title 13 of the Louisiana Revised Statutes, comprised of Louisiana Revised Statutes 13:5371 through 5373 and Code of Criminal Procedure Article 893(B)(1)(a) (iv)(dd), related to a probation pilot program in the 24th Judicial District Court, provided for the Swift and Certain Probation Pilot Program, provided for eligibility, provided for the suspension of sentence in certain cases, provided for the effects of completion of the program, related to funds realized from participation in the program.
• HB7 amended Sections 978(B)(1) of the Louisiana Code of Criminal Procedure to provide for the expungement of certain crimes of violence after a cleansing period of more than 10 years.

– 2015 –
• HB499 enacted Louisiana Revised Statutes 32:415.3 to provide for issuance of a provisional Class E driver’s license to certain persons upon their release from incarceration, provided for exceptions, provided that payment of fees, fines, and penalties be deferred upon proof of release, provided a specified time for the license holder to clear the driving record, provided for revocation of a provisional Class E driver’s license for a new offense or violation of probation or parole, related to proof of insurance or proof of employment.

– 2014 –
• HB505 enacted Louisiana Revised Statutes 23:291(E) to prohibit a person from being disqualified for a licensed trade, occupation or profession solely because of a prior criminal record, expect in cases in which a conviction directly relates to the specific occupation, trade or profession for which license, permit or certificate is sought.
• HB55 added Title 34 to the Louisiana Code of Criminal Procedure to consolidate existing expungement laws and authorizing expungement of felony convictions for the first time. Expungement is mandatory if basic eligibility requirements are met, though an extensive waiting period of 10 years from completion of sentence applies. Violent offenses, sex offenses, crimes against minors, and drug trafficking offenses are ineligible.
LOUISIANA (CONT.)

• HB1273 enacted Chapter 1-B of Title 37 of the Louisiana Revised Statutes to permit persons convicted of certain offenses to apply for and hold provisional and regular licenses to engage in certain fields of work.

– 2012 –
• SB403 enacted Louisiana Revised Statutes 44:9(E)(1)(c) and (d) to allow for the expungement of certain nonviolent first offense felony convictions for distribution, dispensing, or possession with intent to produce, manufacture, distribute or dispense amphetamine, methamphetamine, cocaine, oxycodone or methadone when the amount of the drug was 28 grams or less.
• HB295 amended and enacted Louisiana Revised Statutes 37:2950(A) and enacted Louisiana Revised Statutes 37:2950(D)(1)(a)(xv), (xvi), and (xvii) to prohibit a person from being disqualified for a licensed trade, occupation or profession solely because of a prior criminal record, expect in cases in which a conviction directly relates to the specific occupation, trade or profession for which license, permit or certificate is sought.

– 2010 –
• HB102 amended and enacted Louisiana Revised Statutes 44:9(K)(2) and enacted 44(K)(3) to add to the list of persons exempted from fees for expungement of criminal records, individuals where the case was dismissed or the district attorney declined to prosecute and the individual did not participate in a pretrial diversion program.
• HB927 enacted Louisiana Revised Statutes 44:9(A)(5) to permit persons convicted for a violation of a municipal or parish ordinance or violation of a state misdemeanor to petition the court for expungement of the arrest record if five years or more has elapsed since successful completion of the sentence. Prohibited expungement if the misdemeanor conviction was an offense involving sexual acts or domestic violence. Provided, if expungement is granted, the prior arrest or conviction may still be considered in relation to prosecution under multiple offender provisions or to confirm qualifications of any person for any privilege or license authorized by law.

MARYLAND

– 2017 –
• SB853 amended Section 5-601 of Article – Human Services of the Annotated Code of Maryland for the purpose of repealing provisions of law subjecting individuals convicted of certain felonies involving a controlled dangerous substance who apply for temporary cash assistance or food stamps to certain testing and treatment requirements and sanctions; altering the criminal violations that make recipients ineligible for temporary cash assistance or food stamps for a certain period of time after a date and subject to testing and treatment requirements and sanctions; and generally relating to participation in the temporary cash assistance and food stamp programs.
• HB1418 amended Sections 5-601(e)(1), 5-609.1, 5-612.1, 10-110(a), 10-110(b), 9-3202, 9-3203(a), 27-101(gg), and 16-303(k) of Article – Criminal Law of the Annotated Code of Maryland to grant courts additional authority to expunge the records of over 100 enumerated misdemeanor offenses after a 10 to 15 year waiting period.
• SB445 amended Section 10-105(a) of Article – Criminal Procedure of the Annotated Code of Maryland to grant courts the authority to expunge the record of conviction for marijuana possession after four years.
• SB1005 amended Section 7-104 of Article – Correctional Services of the Annotated Code of Maryland to provide that a certificate of rehabilitation prevents licensing boards from discriminating against an applicant based on a conviction unless there is a “direct relationship” between the crime and the license at issue, or issuance would pose an “unreasonable risk” to persons or property.
LOUISIANA (CONT.)

- HB440 proposes to amend Section 5-427 of Article – Courts and Judicial Proceedings of the Annotated Code of Maryland to establish that employers of ex-offenders have immunity from liability for negligent hiring or inadequate supervision for a defined set of jobs.

– 2016 –
- SB1005 added the Justice Reinvestment Act that repealed, amended, or added to Article – Correctional Services, Article– Criminal Law, Article – Criminal Procedure, Article – Health – General, Article – State Finance and Procurement, Article – State Government, and Article – Transportation of the Annotated Code of Maryland to create a certificate of rehabilitation for people with criminal records seeking employment and permitted expungement for certain specified misdemeanors.

– 2015 –
- HB244 added Sections 10-301, 10-302, 10-303, 10-304, 10-305, 10-306, and 4-327 of Article – Criminal Procedure of the Annotated Code of Maryland to grant courts authority to “shield” twelve specific minor misdemeanor convictions, including possession of a controlled substance, three years after completion of sentence.

MARYLAND

- HB980 amended Sections 3-102, 3-204, 3-504, 16-202, and 6-234 of Article – Election Law and Article – Criminal Procedure of the Annotated Code of Maryland to limit felony disenfranchisement to those serving a term in prison. Previously, those with felonies did not regain the right to vote until after completing any period of probation or parole.
- SB582 amended Section 11-1201 of Article – Labor and Employment of the Annotated Code of Maryland to establish a pilot program to aid ex-offenders in developing viable business plans into an actual business.

– 2016 –
- SB4 added Section 2-203 to Article – State Personnel and Pensions of the Annotated Code of Maryland to prohibit a state appointing authority from inquiring into the criminal record or criminal history of an applicant for employment until the applicant has been provided an opportunity for an interview. Excluded positions within the Department of Public Safety and Correctional Services, those with a statutory duty to conduct a criminal history records check, and positions in a sheriff’s office.

– 2012 –
- HB708 repealed and reenacted Section 4-202 and 4-202.2 and amended Section 10-106 of Article – Criminal Procedure of the Annotated Code of Maryland to alter provisions relating to the expungement of certain criminal records by authorizing a person to file, and requiring a court to grant, a petition for expungement of a criminal charge transferred to the juvenile court under a certain provision of law; and generally relating to the expungement of certain criminal charges transferred to the juvenile court.

MASSACHUSETTS

– 2017 –
- H3558 proposes to amend Chapter 51 Section 65 of the Massachusetts General Laws to provide rules for notification of voting eligibility for certain persons convicted of a felony.
- H3509 proposes to amend Chapter 111E Section 19 and Chapter 121B Section 61 of the Massachusetts General Laws to outline a plan that includes free housing and housing vouchers for people convicted of a drug offense and released from custody and found to be alcohol/drug dependent person.
MASSACHUSETTS

– 2016 –
• S2021 amended Chapter 90 Section 22 of the Massachusetts General Laws to require the DMV automatically suspend an individual’s driver’s license upon conviction for a drug offense. Automatic suspension remains in place for a small number of drug offenses. Individuals whose licenses were suspended under the provision may have them reinstated immediately without having to pay the previous $500 reinstatement fee.

– 2010 –
• SB2583 repealed, amended, and added to numerous chapters of the Massachusetts General Laws to reform the administrative procedures relative to criminal offender record information. The act stipulated the entities or individuals who may access criminal record information, for what purposes and what information they may access. Prohibited a requestor from disseminating criminal offender record information except with individuals within the requesting entity that have a need to know the contents of the information. Required, a person in possession of an applicant’s criminal offender record in connection with employment, volunteer opportunities, housing, or professional licensing, to provide the applicant with the criminal history information prior to questioning the applicant. Prohibited an employer from requesting criminal offender record information on its initial written application form, unless the applicant is applying for a position which federal or state law or regulation disqualifies employment due to a criminal offense or the employer is obligated by federal or state law or regulation not to hire persons with certain criminal convictions.

MICHIGAN

– 2014 –
• HB4186 amended Sections 1 and 3 of Michigan Compiled Laws 780.621 and 780.623, Section 1 of 2014 Public Act 335, and Section 3 of 1994 Public Act 294 to expand the conditions that warrant criminal record expunction for offenders convicted of felony and misdemeanor offenses.
• SB1011 amended Section 400.106 and added Section 400.106b of the Michigan Compiled Laws to allow suspension of Medicaid for incarcerated individuals except as patients in a medical institution. Provided that the State shall suspend medical assistance for a person with severe mental illness in an inpatient program for treatment of serious mental illness or severe emotional disturbance or in a correctional facility.
• HB5216 amended Sections 791.201 and 791.285 by adding Section 34d to the Michigan Compiled Laws to provide that, upon release, the Department of Corrections shall issue a certificate of employability to prisoners who have successfully completed a career and technical education course, received no major misconducts or no more than a certain number of minor misconducts, preceding his or her release and received a certain level or better on his or her work readiness certificate.
• HB5217 amended Sections 600.101 and 600.9947 by adding Section 2956a to the Michigan Compiled Laws to provide that a certificate of employability may be introduced as evidence in an action based on tort or another legal theory seeking damages for personal injury, property damage or wrongful death, provides that employer may be held liable if the employer had knowledge that an individual hired with a certificate of employability was dangerous or had been convicted of a felony after being hired.
• HB5218 amended Section 338.42 of the Michigan Compiled Laws to provide that if a judgment of guilt in a criminal prosecution is used as evidence in the determination of an individual’s good moral character in a matter concerning an occupational license, then the board or agency shall also consider his or her certificate of employability as evidence in the determination, provides that if the board has made such a determination, the applicant may rebut the evidence.
**MICHIGAN**

– 2012 –
  * HB4074 amended Section 791.235, 791.237, and 791.267 of the Michigan Compiled Laws to require the Department of Corrections to provide an inmate with an identification upon release, and required the card to contain the prisoner’s photograph, legal name, and date of birth, and a statement of whether the prisoner was placed on parole or discharged after completing his or her sentence. Required the Department of Corrections to assist an inmate, before being released from prison, to obtain a driver license, state identification card, a Social Security card or number verification. Required the department to provide the Secretary of State with electronic access to prisoner information, for the purpose of verifying the identity of a prisoner who applied for a driver license or State ID.
  * HB4075 amended Section 28.291 of the Michigan Compiled Laws to require the secretary of state to accept the identification card issued by the Department of Corrections to inmates upon release from prison as one of the acceptable forms of identification to obtain an official state identification card.

– 2012 –
  * HB4077 amended Section 771.14 of Chapter 11 of the Michigan Compiled Laws to require, upon release from prison, inmates be provided with an explanation of the importance of obtaining an operator’s license or state personal identification card and the list of documents necessary for obtaining an operator’s license or personal identification card.

– 2010 –
  * HB5882 amended Sections 400.1 and 400.119b of the Michigan Compiled Laws to require the department of human services to exempt an individual convicted of a felony related to possession, use or distribution of a controlled substance after August 22, 1996, from denial of title IV-A assistance and food assistance benefits, provided the individual is in compliance with his or her probation or parole.

**MINNESOTA**

– 2017 –
  * F1779 proposes to amend Sections 245C.22, 245C.24, and 364.07 as well as repeal numerous Sections of the Minnesota Statutes 2016 to enact the Uniform Collateral Consequences of Conviction Act. The bill outlines notification of collateral consequences and process for application of certificates of relief.
  * HF951 amended Sections 201.014, 201.071, 204C.10, and 609.165 and added Sections 201.276 and 243.205 of the Minnesota Statutes 2016 to restore the right to vote of an individual upon release from incarceration or upon sentencing if no incarceration is imposed.

– 2014 –
  * HF25 76 amended Minnesota Statutes 2012 Sections 245C.22, 245C.23, 269B.198, 332.70, 504B.345, 609A.02, and 609A.03 and added new Chapter 609A to add three new circumstances under which criminal records may be expunged, including: the offender has successfully completed the terms of a diversion program or stay of adjudication and has not been charged with a new crime for at least two years; the offender was convicted of or received a stayed sentence for a petty misdemeanor, misdemeanor, or gross misdemeanor and has not been convicted of a new crime for at least five years; or the offender was convicted of or received a stayed sentence for an enumerated felony and has not been convicted of a new crime for at least eight years.

– 2013 –
  * SF523 amended Minnesota Statutes 2012 Sections 181.53 and 181.981 to extend to private employers, the prohibition on considering criminal history of an applicant. Clarified that if there is not a job interview, the employer cannot inquire into criminal history until a conditional offer has been
MINNESOTA (CONT.)

made. Required the commissioner of human rights to investigate violations by a private employer, and permitted the commissioner to impose fines and penalties.

• HF729 amended Minnesota Statutes 2012 Section 462A.201 to appropriate $500,000 to the Housing Finance Agency to provide temporary rental assistance to offenders who are released from prison and homeless or at risk of becoming homeless.

MISSISSIPPI

— 2010 —

• HB160 amended Sections 99-19-71 and 41-29-10 of the Mississippi Code of 1972 to permit a person to petition the court to expunge one felony conviction from all public records five years after successful completion of the sentence for the crimes of bad check, possession of a controlled substance, false pretense, larceny, malicious mischief or shoplifting. Required the court to determine that the applicant is rehabilitated from the offense and if the court denies the petition, the findings must be identified specifically. For expunged records, permitted the district attorney’s office to retain records for law enforcement purposes only and a prospective employer may still ask a prospective employee if he or she has ever had an order of expungement. Required persons with an expunged record and has been called to jury duty to notify the attorneys in the case of the previous conviction.

MISSOURI

— 2017 —

• SB167 amended Section 115.133 of the Revised Statutes of Missouri to restore voting rights of post-incarcerated individuals.

— 2016 —

• Executive Order 16-04 directed that all departments, agencies and boards and commissions in the Executive Branch subject to the authority of the Governor shall take all necessary action to amend initial employment applications by removing questions relating to an individual’s criminal history unless a criminal history would render an applicant ineligible for the position.

• SB588 repealed and replaced Sections 488.650 and 610.140 of the Revised Statutes of Missouri to allow an applicant who has been granted a criminal records expungement to answer “no” to an employer’s inquiry into past criminal convictions provided there is no public record after the expungement has been granted. Required disclosure after an expungement if federal or state law prohibits certain convictions for the position. Required employers to notify applicants of specific disclosure requirements.

— 2014 —

• SB680 repealed and replaced Sections 208.024 and 208.027 and enacted Sections 208.018, 208.141, 208.238, and 208.247 of the Revised Statutes of Missouri to permit an individual convicted of a felony involving possession or use of a controlled substance to be eligible for food stamp benefits if they meet certain criteria, including participation in and completion of a substance abuse program and complying with all obligations imposed by the court. Specified this does not apply to individuals with two subsequent felony offenses involving possession or use of a controlled substance after the date of the first controlled substance felony conviction.

MONTANA

— 2017 —

• HB168 amended Title 46, Chapter 18 of the Montana Code Annotated 2015 to allow a person convicted of a misdemeanor offense the right to petition the court for the expungement of criminal records in certain cases.
MONTANA

– 2015 –
• SB219 amended Title 46, Chapter 18, Section 204 of the Montana Code Annotated 2015 to require automatic dismissal of charges following completion of a deferred imposition of sentence for a felony conviction.

NEBRASKA

– 2017 –
• LB350 proposes to amend Section 29-2264 of the Reissue Revised Statutes of Nebraska to provide a procedure for setting aside convictions for misdemeanors and felonies.
• LB146 proposes to amend Section 29-2264 of the Reissue Revised Statutes of Nebraska to provide set-asides of infractions while an individual is on probation.

– 2016 –
• LB505 amended Section 29-3523 of the Nebraska Revised Statutes Supplement 2015 to allow for the immediate sealing of court records upon completion of a mandated drug court program or other problem solving court program rather than requiring a three-year waiting period.

– 2015 –
• LB605 amended the Nebraska Revised Statutes Supplement 2014 to require suspension, rather than termination, of Medicaid upon incarceration and that benefits be reinstated upon release.

– 2014 –
• LB907 amended Sections 7-201, 7-202, 7-203, 7-204, 7-206, 7-207, 7-208, 7-209, 83-1,104, and 83-1,119 of the Reissue Revised Statutes of Nebraska and amended Sections 29-3927, 83-1,102, and 83-1,107 of the Nebraska Revised Statutes Cumulative Supplement 2012 to prohibit public employers from asking applicants to disclose criminal record information or history until determining the individual has met minimum employment qualifications. Specified that this does not apply to certain employers, including law enforcement and school districts.

– 2018 –
• AB384 amended Sections 284.240, 613.330, and 613.405 and Chapters 245, 269, and 284 of the Nevada Revised Statutes to prohibit public employers from disqualifying an applicant based on conviction unless the employer considers certain enumerated factors, including the nature and age of the offense. The law also prohibits entirely consideration of nonconviction records more than six months old, expunged and sealed records, and convictions for infractions and misdemeanors where no term of imprisonment in a county jail was imposed. It additionally prohibits public employers from inquiring about criminal history until after the final interview or conditional offer of employment, whichever is earliest.

– 2017 –
• AB327 amended Sections 176A.870, 179.241, 179.245, 179.255, 179.259, and 179.295 and Chapter 179 of the Nevada Revised Statutes to authorize a person who was dishonorably discharged from probation to apply to a court for the sealing of records of criminal history relating to the conviction; revised various provisions relating to the filing of petitions for the sealing of records of criminal history; and required an agency of criminal justice to remove certain records from a record of criminal history before dissemination of the record in certain circumstances.
• AB181 amended Sections 176A.850 and 213.155 of the Nevada Revised Statutes to extend automatic civil rights restoration to individuals who were not “honorably discharged” from probation or parole, including for unexcused failure to pay restitution. Under current law, probationers and parolees are eligible for automatic restoration only if they have been “honorably discharged.”
NEVADA

– 2017 –
• AB243 amended Sections 176.515, 179.241, 179.245, 179.275, 179.285, and 179.295 and Chapter 179 of the Nevada Revised Statutes to authorize vacatur and sealing for human trafficking victims convicted of prostitution and related offenses. Previously, vacatur was available for such convictions, but sealing was not explicitly authorized.

– 2013 –
• SB395 amended Section 176.0125 of the Nevada Revised Statutes to require the Advisory Commission on the Administration of Justice to identify and study the provisions of existing law which impose or authorize a collateral sanction or disqualification due to a criminal conviction and provisions allowing relief from those collateral consequences.

• SB423 amended Sections 208.511, 483.290, and 483.860 of the Nevada Revised Statutes to require the director of the Department of Corrections to provide photo identification cards to inmates upon release if the inmate requests the card and is eligible to acquire the card.

• SB519 amended Chapter 209 of the Nevada Revised Statutes to authorize the Director of the Department of Corrections or his or her designee, after informing a prisoner, to apply for a determination of Medicaid eligibility on behalf of the prisoner.

– 2011 –
• SB159 amended Sections 209.511, 440.175, 440.700, 483.417, and 483.825 of the Nevada Revised Statutes to require the director of corrections, upon release from prison, to provide information regarding employment, including any bonding programs, provide information and reasonable assistance in acquiring a driver’s license or ID card if the offender both requests the assistance and is eligible for such ID. Prohibits entities from charging a fee for issuance of a certified or official copy of a birth certificate or the state registrar for issuing a certified copy of a birth record to a person who submits documentation from the department of corrections verifying his/her release from prison within the immediately preceding 90 days.

NEW HAMPSHIRE

– 2014 -
• HB1368 amended Section 332-G of the New Hampshire Revised Statutes Annotated to provide that no board or commission shall disqualify a person from practicing or engaging in any occupation, trade, vocation or profession for which a license, permit, certificate or registration is required because of a prior conviction of a crime in and of itself, allows denial of a license or certificate or the renewal of a license or certificate after considering whether there is a substantial and direct relationship to the occupation, trade, vocation or profession for which the person has applied.

– 2013 -
• HB450 amended Sections 651:5(XI)(c) and 651:5(XI)(d) of the Nevada Revised Statutes Annotated to provide that annulled records are only available to the person receiving the annulment and to law enforcement.

NEW JERSEY

– 2017 –
• S2672 proposes to amend Section 19:4-1 of the New Jersey Revised Statutes to allow persons on parole and probation to vote, and provide registration assistance to persons on probation, parole, and persons completing their sentences.
NEW JERSEY (CONT.)

– 2016 –
• A206 amended Sections 2C:35-14, 2C:52-2, 2C:52-3, 2C:52-6, 2C:52-20, 2C:52-21, 2C:52-24, and 2C:52-27 of the New Jersey Revised Statutes authorized Superior Courts to expunge most drug offenses upon successful completion of “drug court” (special probation and discharge) if the person completes a substance abuse treatment program and is not convicted of an offense during the term of special probation. Those who completed drug court prior to the new authority’s enactment may petition for expungement subject to similar criteria.

– 2014 –
• A1999 amended Title 34 of the New Jersey Revised Statutes to require most state agencies, and most private employers with more than fifteen employees, to delay inquiry into an applicant’s criminal history until after an initial interview. There are several exceptions, including jobs in law enforcement and the judiciary, jobs for which criminal checks are required by law, and jobs for which lack of prior record is required for licensing or similar purposes. The law also prohibits most employers from publishing job notices that state that applicants that have been arrested or convicted of crimes will not be considered.

– 2012 –
• S131 amended Section 2C:52-2(a) and added a new Section to Chapter 52 of Title 2C of the New Jersey Revised Statutes to expand expungement availability to permit a person to append to a petition for expungement of an indictable offense up to two petitions for expungement of disorderly persons/ petty disorderly persons offenses. Previously, there was no way for a person to expunge both indictable and disorderly persons offenses in their lifetime.

NEW MEXICO

– 2010 –
• HM32 requested the New Mexico congressional delegation to support and promote measures to eliminate barriers to public housing for convicted felons and certain misdemeanants.
• SB254 amended Section 28-2-3 of the New Mexico Statutes Annotated to prohibit the state or any political subdivisions from inquiring about a conviction on an initial employment application and permits the employer to take a conviction into consideration only after an applicant has been selected as a finalist for the position. Permitted the state or any political subdivision to consider a conviction for a license, permit, certificate, or other authority to engage in any regulated trade, business, or profession but prohibits the conviction to operate as an automatic bar to obtaining public employment or license. Prohibited records of arrest following an invalid conviction and misdemeanor convictions, except those involving moral turpitude, from being used, distributed, or disseminated in connection with an application for any public employment, license, or other authority.

– 2014 –
• A2295 supplemented Title 26 and amended Public Law 1997, Chapter 14 of the New Jersey Revised Statutes to require the Division of Addiction Services to grant residential treatment program licenses to programs operating in State correctional facilities and county jails which meet or substantially meet requirements for licensure, ensures that incarcerated individuals who participate in and complete drug treatment programs which meet or substantially meet requirements for licensure as residential programs are not denied eligibility for general public assistance benefits upon release from incarceration.
• S876 amended Section 33:1-26 of the New Jersey Revised Statutes to permit liquor licensees to employ certain exoffenders in certain positions without a special permit.
NEW YORK

– 2017 –
- S4911 proposes to add Article 435 to the New York Criminal Procedure Law to make state law consistent with the Uniform Collateral Consequences of Conviction Act.
- S02009C added Section 160.59 to the New York Criminal Procedure Law to allow courts the opportunity to seal up to two convictions with exceptions – one being a felony for crimes not being sex offenses or class A violent crimes – after a ten year waiting period since the imposition of the sentence on the individual’s latest conviction.

– 2011 –
- S05757 amended Section 702.1 of the New York Correction Law to require the court, upon application, to determine the fitness of an eligible offender for a certificate of relief from disabilities prior to or at the time the sentence is pronounced.
- S02812 amended Subdivision 4 of Section 702 and Section 703 of the New York Correction Law to authorize the Department of Corrections to grant and revoke certificates of relief from disabilities and certificates of good conduct.

– 2010 –
- A05462 amended Sections 384-b and 409-e of the New York Social Service Law to add a parent that is incarcerated to the list of considerations when determining guardianship and custody of a child who has been foster care for 15 of the last 22 months. Required the parent to have a meaningful role in the child’s life, defines a meaningful role as expressions or acts manifesting concern for the child such as letters, telephone calls, visits, or other forms of communication. Required incarcerated parents to be notified of their legal rights and obligations and whenever possible will include information on transitional and family support services.
- A09706 amended a variety of sections of New York Law to require that no fee will be charged for a birth certificate of an inmate if requested by the department of correctional services or a local correctional facility prior to an inmate’s release. Required the Department of Correctional Services to notify an inmate, whose maximum sentence has expired, of his or her right to vote and provide a voter registration form and information on voting. Required the Division of Parole to notify an offender, upon discharge from presumptive release, parole or conditional release or upon the expiration of a sentence, of his or her right to vote and provide a voter registration form and information on voting.

NORTH CAROLINA

– 2017 –
- SB445 amended Sections 15A-145.5 and 15A-146 of the North Carolina General Statutes to reduce the waiting period for expungement of eligible non-violent first-offender misdemeanor and felony convictions - from 15 years for both to five years for misdemeanors and ten years for felonies. The amendment also authorized partial expungement of any dismissed charges in cases where not all charges were dismissed.
- H233 proposes to add Sections 126-000, 126-001, 126-002, 126-003, 126-004, and 126-005 of the North Carolina General Statutes to require that public employers may not inquire into or consider the criminal history of an applicant for public employment, or include any such inquiry on any initial employment application form, until the hiring authority has made a conditional offer of employment to the applicant.

– 2013 –
- S33 amended Chapter 93B to add Section 93B-8.1 of the North Carolina General Statutes to prohibit a licensing board from automatically denying licensure based on the criminal history of the applicant. Permitted a licensing board to deny the license based on a criminal conviction if the board has been authorized to do so and it finds denial is warranted based on the level and seriousness of the crime, date of conviction, age at the time of the
NORTH CAROLINA (CONT.)

crime, circumstances of the crime, nexus between the criminal conduct and prospective duties of the applicant, prison, jail, probation, parole, rehabilitation and employment records since the commission of the crime, subsequent crimes, and written documents, including character references.

– 2011 –
・ H1023 amended Chapter 15A to add Section 15A-145.5 and amend Sections 15A-145.4, 15A-146, and 15A-151 of the North Carolina General Statutes to provide for expungement of nonviolent felonies or nonviolent misdemeanors after 15 years for persons who have had no other convictions for felonies or misdemeanors other than traffic violations in any jurisdiction.
・ H641 amended Chapter 15A to add Sections 15A-173.1, 15A-173.2, 15A-173.3, 15A-173.4, 15A-173.5, and 15A-173.6 of the North Carolina General Statutes to establish a certificate of relief that will assist individuals convicted of either Class G, H, or I felonies or misdemeanors in dealing with collateral sanctions and disqualifications that result from a criminal conviction and a procedure for issuing the certificate.

NORTH DAKOTA

– 2017 –
・ HB1041 amended Subsection 17 of Section 50-06-05.1, Subsection 1 of Section 19-03.1-22.5, and Chapter 12.1-32 of the North Dakota Century Code to eliminate ban on receiving SNAP assistance for individuals convicted of a felony drug offense, added the option of reducing a drug possession from a felony to a misdemeanor for first time offenses, and established presumptive probation for low-level nonviolent felony offenses.

OHIO

– 2017 –
・ HB49 amended Section 2953.25 of the Ohio Revised Code to provide that a Certificate of Qualification for Employment (CQE) creates a rebuttable presumption that a person’s criminal conviction is insufficient evidence that the person is unfit for a license, employment opportunity, or certification. The amendment also eliminated the requirement that CQE applicants identify a particular collateral consequence from which relief was sought. At the same time, the amendment made individuals convicted of sex offenses ineligible for a CQE.

– 2015 –
・ HB56 amended Sections 124.11, 124.34, 329.021, 2953.36, 4121.121, 5120.38, 5120.381, 5120.382, 5123.08, and 5139.02 and enacted Sections 9.73 and 5164.44 of the Ohio Revised Code to prohibit public employers from including on an employment application any question concerning the criminal background of the applicant. Prohibited a felony conviction from being used against an officer or employee when a public employer is undertaking certain employment practices, unless the conviction occurs while the officer or employee is employed in the civil service. Removed the bar against sealing a conviction record when the victim is 16 or 17 years old.

– 2011 –
・ SB337 added Section 2953.25(G) to the Ohio Revised Code to provide that a certificate of qualification for employment can be used by an employer in a judicial or administrative proceeding alleging negligent hiring or other fault as evidence of due care. In any proceeding on a claim against an employer for negligent hiring, the certificate of qualification shall provide immunity for the employer.
・ HB86 amended 2961.21, 2961.22, 2961.23, and 2961.24 of the Ohio Revised Code to establish a certificate of achievement and employability that would provide the offender relief from “civil impacts” related to a potential job. Provided employers with protection against negligent hiring claims for individuals with a certificate of achievement and employability.
Oklahoma

- 2015 –
  • Executive Order 2016-03 directed all state agencies to remove from job applications, questions regarding convictions and criminal history, unless a felony conviction would automatically render an applicant not qualified. Allowed employers to inquire of felony convictions during interviews, and background checks, or from excluding convicted felons when required by law or for sensitive governmental positions in which a criminal history would be an immediate disqualification.

- 2015 –
  • SB412 amended Title 22, Section 18 and Title 57, Section 510.9 of the Oklahoma Statutes to add convictions that require 85 percent time served to the definition of a violent crime for purposes of expungement and added eligibility for electronic monitoring.
  • HB2168 amended numerous sections of the Oklahoma Statutes to limit when a professional license can be denied, revoked or suspended due to a felony conviction for professions, including: architects, interior designers, cosmetologists, barbers, engineers and land surveyors, athletic trainers, real estate appraisers, physical therapists, occupational therapists, psychologists, pawn brokers, language pathologists, audiologists, professional counselors, marital and family therapists, and behavioral practitioners. Required the felony be within the previous five years and be substantially related to the profession or pose a reasonable threat to public safety.

Oregon

- 2017 –
  • SB497 amended Section 137.225 of the Oregon Revised Statutes to provide the option to set aside a criminal citation or charge in addition to a record of arrest.

- 2015 –
  • SB364 amended Section 161.705 of the Oregon Revised Statutes and Section 12, Chapter 591 of Oregon Laws 2013 to authorize a court to decrease from a class B felony to a misdemeanor for convictions of marijuana possession after successful completion of probation.
  • HB3025 added Chapter 559 of Oregon Laws 2015 to make it unlawful for an employer to exclude an applicant from an initial interview solely because of a past criminal conviction. Defined what constitutes excluding an applicant. Stated that nothing prevents an employer from considering a criminal conviction when making a hiring decision. Policy does not apply when a federal, state or local law explicitly requires consideration of criminal history; the employer is seeking a nonemployee volunteer; nor when the employer is a law enforcement agency or in the criminal justice system.

- 2011 –
  • HB3536 amended Section 411.439 of the Oregon Revised Statutes to require the Department of Human Services or the Oregon Health Authority to suspend, rather than terminate, the medical assistance of an inmate expected to serve 12 months or less in a local correctional facility. Required the department or authority to reinstate assistance, if the person is eligible, upon notification that s/he is no longer an inmate at the local correctional facility.
  • HB3309 authorized the Department of Corrections to establish an on-the-job training program for ex-offenders released back to the community. Allows for funding for on-the-job training for ex-offenders in the private sector. Requires the Department to provide grants to counties who will administer the training programs. Allows the Department or counties to enter into agreements with employers to provide on-the-job training. Requires the Department or county to reimburse an employer for costs of providing training and supervision related to the training.
PENNSYLVANIA

– 2017 –

• Executive Order 2017-03 prohibits in hiring by state executive branch employers any consideration of non-conviction records, convictions that have been expunged, annulled, or pardoned, and convictions that do not relate to “suitability for Commonwealth employment.” It also generally prohibits inquiries about criminal histories on applications, and requires employers to “consider the public interest of ensuring access to employment for individuals with criminal records.”

• SB842 proposes to create the Ex-Offender Increased Access to Employment Act to provide that employers or employment agencies may not inquire about or require the disclosure of a criminal record/history in prescreening measures. The act includes penalties for violations. Also establishes the “Ex-offender Increased Access to Employment Enforcement Fund” for any penalties received and to use for enforcing the act.

• SB855 proposes the Uniform Collateral Consequences of Conviction Act to enable individuals with criminal convictions to apply to the sentencing court for an order of limited relief from one or more collateral sanctions related to employment, education, housing, public benefits, or occupational licensing. The court will consider the person’s criminal history, public safety, any filing by a victim or prosecutor, and factors showing that the person has a substantial need for the relief in order to overcome collateral sanctions. After five years without a criminal charge, the person may apply for a more comprehensive certificate of restoration of rights, which relieves the person from all collateral consequences of conviction.

– 2016 –

• SB166 amended Sections 9121(b)(2) and 9122.1 of the Pennsylvania Consolidated Statutes to provide for further restrictions on dissemination of criminal history information to noncriminal justice agencies and private entities.

RHODE ISLAND

– 2016 –

• SB2111 amended Sections 12-1.3-2 and 12-1.3-3 in Chapter 12-1.3 and Section 12-19-19 in Chapter 12-19-19 of the Rhode Island General Laws to clarify that those who complete a deferred sentence agreement, immediately eligible for expungement of all arrest records provided that they have complied with all terms and conditions of the deferred sentence agreement and have paid all costs, fines, assessments and restitution ordered by the court. If after a hearing, the court is satisfied that the defendant has successfully complied with the deferred sentence agreement and has exhibited good moral character, the court can order the expungement of said records.

– 2013 –

• HB5507 amended Sections 28-5-6, 28-5-7 in Chapter 28-5 of the Rhode Island General Laws to prohibit inquiries on employment applications regarding prior criminal convictions except when federal or state law specifically disqualifies a person from employment because of a prior conviction or authorizes such inquiries. Further specified the situations when an employer may inquire about a potential employee’s criminal record and the factors an employer must take into account in evaluating an applicant’s criminal record.

• SB358 amended Sections 13-8.2-1, 13-8.2-2, 13-8.2-3, 13-8.2-4, 13-8.2-5, 13-8.2-6, 13-8.2-7, 13-8.2-8 of the Rhode Island General Laws to establish a certificate of recovery and reentry to serve as a determining factor of an ex-offender’s ability to obtain employment, professional licenses, housing and other benefits and as a factor to determine whether the exoffender has been successfully rehabilitated. Permitted a person convicted of a crime, except for certain violent crimes, to petition the parole board for a certificate. Did not prevent any administrative or licensing authority from relying on the conviction as the basis, within its discretionary power, from suspending, revoking or refusing to issue any license, permit or other privilege. Stated that any individual or entity that denies employment, license, housing or other
benefits to a holder of a certificate on the basis of a criminal record is liable for civil damages or subject to any claim as a result of such denial.

– 2010 –
• SB2646 amended Section 12-19-19 in Chapter 12-19 of the Rhode Island General Laws to allow the district court, family court or superior court to place a person on a deferred sentence and also provided that the courts may seal any records after completion of the sentence in accordance with law.
• HB7923 amended Sections 12-19-19 of the Rhode Island General Laws to provide that any person arraigned before the superior court who pleads guilty or nolo contendere, and whose sentence is deferred, shall enter into a written deferral agreement with the attorney general. This act would further provide that after the completion of the deferment period, a person who has complied with all the conditions of the written deferral agreement would be exonerated of the charges and all applicable records would be sealed.

SOUTH CAROLINA

– 2014 –
• SB900 was a joint resolution of the General Assembly of the State of South Carolina to create a study committee on expungement of criminal offenses to review the criminal laws of the state and to determine criminal offenses appropriate for expungement.

SOUTH DAKOTA

– 2010 –
• HB1105 amended Sections 23A-3-30 and 23A-3-34 of the South Dakota Codified Laws to permit a person to petition the court to have arrest records expunged one year from the date of arrest. Permitted the prosecuting attorney to contest the motion. Authorized the court to order expungement if it satisfies the ends of justice and the best interest of the public and the arrested person. Upon an order of expungement, records may only be used by law enforcement, prosecuting attorneys, and courts in sentencing the defendant for subsequent offenses.

TENNESSEE

– 2017 –
• HB636 amended Section 37-1-153 of the Tennessee Code Annotated to require courts, upon application, to expunge the records in “any case in which a child’s juvenile record contains convictions solely for unruly adjudications or delinquency adjudications for offenses that would be misdemeanors if committed by an adult.” A one-year waiting period applies.

– 2016 –
• SB2594 amended Title 57, Title 62, Title 63, Title 68, and Title 69 of the Tennessee Code Annotated to allow licensing authorities for certain state regulatory agencies to consider whether a person’s conviction for the commission of a felony bears directly on the person’s fitness to practice competently when making determinations regarding the person’s licensure status.
• SB2440 amended Title 8, Chapter 50, Part 1 of the Tennessee Code Annotated to prohibit a state employer from inquiring about an applicant’s criminal history on an initial application form for employment under certain circumstances; excludes certain state employers from this prohibition.
• SB1613 amended Section 39-17-1308 of the Tennessee Code Annotated to permit the use of certain defenses to unlawful possession or carrying of a weapon by a person with a prior conviction for a felony involving the use of force, violence, deadly weapon, or drugs and whose rights of citizenship have been restored.

– 2014 –
• SB276 amended Title 40, Chapter 29 of the Tennessee Code Annotated to permit an ex-offender who petitions for restoration of the rights of citizenship also to petition the court for a certificate of employability. Prohibited licensing authorities from
adopting a rule that precludes a certificate holder from obtaining or renewing an occupational license. Required the licensing decision be made on a case-by-case basis. Provided immunity from civil liability for negligent hiring to employers who hire certificate holders except in specified circumstances.

- SB2023 amended Title 4, Title 5, Title 6, Title 7, Title 12, Title 33, Title 38, Title 41, Title 56, and Title 71 of the Tennessee Code Annotated to provide that an individual who is an inmate of a public institution will have eligibility for medical assistance suspended but not terminated during incarceration. An individual will be eligible for temporary reinstatement of medical assistance for care received outside of a jail or correctional facility in a hospital or other health care facility for more than 24 hours; and a public institution may make efforts to establish eligibility for or renew assistance for such individuals prior to their release from the public institution.

- 2012 –
  - HB2865 amended Title 40, Chapter 32 of the Tennessee Code Annotated to authorize persons to petition for expungement of records of conviction for certain non-violent, non-sexual misdemeanors and Class E felonies that were committed on or after November 1, 1989.

- 2011 –
  - SB96 amended Title 71, Chapter 3, Part 1 of the Tennessee Code Annotated to specify that an individual convicted of certain drug offenses will be exempt from prohibition against eligibility for families first program benefits for such convictions, if such person meets certain requirements; an individual convicted of second drug felony involving possession, use or distribution of a controlled substance on or after July 1, 2011, will not be eligible for families first program benefits for a period of three years from the date of conviction.

- 2017 –
  - HB557 amended Articles 55.01, 55.02, and 102.006 of the Texas Code of Criminal Procedure to enable persons arrested for certain misdemeanor convictions to obtain an expungement of arrest records and to the return of certain fees to a person whose criminal record has been expunged.
  - HB3016 amended Sections 411.0731 and 411.0736 of the Texas Government Code to authorize courts to issue an Order of Nondisclosure for certain first-offender driving while intoxicated offenses that do not result in a motor vehicle accident involving another person.
  - SB1304 amended Sections 58.251 to 58.265 of the Texas Family Code to provide automatic sealing of juvenile nonconviction records and misdemeanor-level adjudication records at age 19. Individuals not eligible for automatic sealing may petition for discretionary sealing at age 18 or two years after discharge, subject to exceptions for more serious offenses. After sealing, adjudications are vacated and dismissed, and treated as though they never occurred. The fact of an adjudication that has been sealed may be denied for all purposes.

- 2015 –
  - SB200 amended Section 33.018, Subchapter A, Chapter 33 of the Texas Human Resources Code to make certain drug offenders eligible for the federal Supplemental Nutrition Assistance Program.
  - HB1510 added Section 91.025 to Subchapter A, Chapter 92 of the Texas Property Code to provide that a cause of action does not accrue against a landlord or a landlord’s manager or agent solely for leasing a dwelling to a tenant convicted of, or arrested or placed on deferred adjudication for an offense. Also provided for a cause of action against a landlord or a landlord’s manager or agent for negligence in certain circumstances.
  - SB1902 amended Sections 411.081(d), 411.081(e), 411.081(g-3), 411.081(i), 411.081(d)(1), 411.081(d)(2), and 411.081(g-2) of the Texas Government Code to expand eligibility for an order of nondisclosure of an offender’s criminal record.
TEXAS (CONT.)

upon successful completion of community supervision by including first-time, low level offenders whose offenses are not violent, sexual nor domestic violence related. Allowed the court to issue an order of nondisclosure of criminal records for persons who receive dismissal of a misdemeanor after successfully completing deferred adjudication.

- HB943 amended Sections 154.068 of the Texas Family Code to add the applicability of a wage and salary presumption to an incarcerated person for purposes of determining child support obligations; provides exception to minimum income guidelines of federal minimum wage for a 40-hour week if the party is subject to an order of confinement that exceeds 90 days and is incarcerated in a local, state, or federal jail or prison at the time the court makes the determination regarding the party’s income.

– 2013 –
- HB1188 added Chapter 142 to Title 6 of the Texas Civil Practice and Remedies Code to prohibit a lawsuit being brought against an employer solely for negligent hiring or failing to adequately supervise an employee based on evidence that the employee has been convicted of a criminal offense. Specified that this prohibition does not apply to offenders convicted of an offense committed while performing duties substantially similar to those of the employment at issue and certain serious offenses including murder, aggravated kidnapping and sexually violent offenses.
- HB1659 amended Sections 51.356 and 53.021(d) of the Texas Occupations Code to expand the number of offenses for which a deferred adjudication guilty plea may not be treated as a conviction for licensing purposes. Previously, deferred adjudication pleas were not treated as a conviction unless the licensing authority considered the person to be “a threat to public safety,” or if “employment of the person in the licensed occupation would create a situation in which the person has an opportunity to repeat the prohibited conduct.”
- SB1289 added Chapter 109 of the Texas Business and Commerce Code to prohibit publication of incomplete or inaccurate records and allows individuals to challenge the accuracy of their own records. It also provided civil remedies that allow individuals to directly enforce these prohibitions and requirements.

– 2011 –
- HB200 amended Sections 493.025, 499.026(d), 499.051(a), 508.115, 508.181(g), and 493.030 and added Section 492.030 of the Texas Government Code to require the department of corrections to notify the US Social Security Administration of an inmate’s release or discharge if immediately before the inmate’s confinement s/he was receiving supplemental security income or social security disability insurance, and was confined for less than 12 months prior to release or discharge. Directed the department to provide the notice immediately upon release/discharge either by mail or electronically and provide a copy of the notice to the prisoner upon his/her release or discharge.

UTAH

– 2017 –
- SB12 amended Sections 76-3-402, 77-27-5.1, 77-40-102, 77-40-105, 77-44-106, 77-40-107, 77-40-108, 77-40-109, and 77-40-112 of the Utah Code to specify that infractions, traffic offenses, and certain minor offenses will not count towards expungement eligibility. Allowed for an increase in the number of convictions counted as eligible for expungement. Allowed the court during sentencing in a criminal prosecution to take into account if the level of the offense has been reduced since the defendant’s conviction.
- HB156 amended Section 34-52-201 of the Utah Code to provide the protection that public employers may not require an applicant to disclose convictions on an employment application or before an initial interview (or after a conditional offer of employment is made if no interview takes place).
UTAH

– 2012 –
• SB201 amended Sections 77-40-102, 77-40-104, and 77-40-105 of the Utah Code to allow most traffic offenses to be expunged without limit. Updated the conditions under which a person may qualify for a certificate of eligibility for an expungement; and provides that traffic offenses are not included in determining if a person is eligible for future certificates of eligibility and expungement.

– 2010 –

VERMONT

– 2017 –
• H.171 amended Sections 8005, 8006, 7601(4), 7602, 7605, and 7606 of the Vermont Statutes Annotated to allow a notice for collateral consequences in pretrial proceedings regarding the eligibility to apply for expungement.

– 2016 –
• H.261 added Section 495j to Title 21 of the Vermont Statutes Annotated to prohibit employers from requesting criminal history record information on an initial employment application. Permitted employers to ask about a prospective employee’s criminal history record during an interview or once the prospective employee is deemed otherwise qualified for a position. Created an exception that permits employers to inquire about criminal convictions on an initial application under certain circumstances. Required employers to provide a prospective employee who remains eligible for a position following a criminal history record inquiry with an opportunity to explain the information in his or her criminal history record.

– 2015 –
• Executive Order 3-15 directed that the Department of Human Resources to create and implement a “ban the box” hiring policy that encourages job applications from all motivated, hardworking, and otherwise qualified people, regardless of a person’s criminal record. The policy shall provide qualified applicants the opportunity to explain a criminal record when applying for state positions, but shall not affect positions for which a criminal conviction makes a candidate ineligible regardless of the circumstances.

– 2014 –
• H.413 added Chapter 231 to Title 13 of the Vermont Statutes Annotated to require that individuals be given notice of the various penalties and disqualifications that they face incidental to their criminal sentencing, authorized a person to petition for an order to seek partial relief from mandatory sanctions related to employment, education, housing, public benefits or occupational licensing, and provided for the restoration of rights and for victims’ rights in certain proceedings.

VIRGINIA

– 2015 –
• Executive Order 41 directed the Department of Human Resource Management to amend the state employment application to “ban the box”, removing those questions relating to convictions and criminal history. Informed all hiring authorities within the executive branch that state employment decisions will not be based on the criminal history of an individual unless demonstrably job-related and consistent with business necessity, or state or
federal law prohibits hiring an individual with certain convictions for a particular position. Provided guidance to ensure that any criminal history background check is only conducted after a candidate has: (a) signed the appropriate waiver authorizing release, (b) been found otherwise eligible for the position, and (c) is being considered for a specific position. Identified agency positions where initial disclosure of criminal history information shall still be required.

– 2014 –

• HB5002 directed the Department of Corrections to continue to coordinate with other state departments to enroll eligible inmates in Medicaid and to submit a report on implementation and expected cost savings. Permitted the corrections director to sign a Medicaid application for any inmate who refuses, or is unable, to sign.

WASHINGTON

– 2016 –

• HB1553 amended Sections 10.97.030, 14.20.090, 9.96A.020, 9.96A.050, 18.11.160, 18.39.410, 18.64.165, 18.108.085, 18.130.055, 18.235.110, 18.145.120, 18.160.080, and 18.130.160; reenacted and amended Sections 18.130.050 and 9.94A.030; and added a new Chapter to Title 9 of the Revised Code of Washington to prevent public employers from disqualifying an applicant for a license, certificate of authority, qualification to engage in the practice of a profession or business, or for admission to an examination to qualify for such a license or certificate solely on the applicant’s criminal history, if the applicant has obtained a certificate of restoration of opportunity. Created a certificate of restoration of opportunity and allows a superior court to issue the certificate if certain eligibility requirements are met and a certain amount of time has passed. Provided immunity to the state and local governments from suit for damages based upon the exercise of discretion or refusal to exercise discretion related to a certificate. Prohibited the introduction of evidence of a certificate for actions alleging negligence or intentionally tortious conduct of an employer by the certificate holder.

• SB6430 amended Section 70.48.100; added new sections to Chapter 74.09; and added a new section to Chapter 71.24 of the Revised Code of Washington to provide continuity of care for recipients of medical assistance during periods of incarceration, provided that the State Health Care Authority must suspend, rather than terminate, medical assistance benefits for persons who are incarcerated or committed to a State hospital, required the Authority to allow a person to apply for medical assistance in suspense status during incarceration, whether or not a release date of the person is known, required guidance on how to proceed for providers.

• Executive Order 5 directed state agencies to implement hiring policies intended to encourage full workforce participation of persons with criminal histories, provided for an orientation program, reduced certain barriers, identification card assistance, an education and apprenticeship pathway, and certain Medicaid benefits.

2013

• HB1284 amended Sections 13.34.067, 13.34.136, and 13.34.145 and reenacted and amended Section 13.34.180 of the Revised Code of Washington to provide an exception to termination of parental rights when a parent is incarcerated or the parent’s prior incarceration is a significant factor in why the child has been in foster care, and the parent maintains a meaningful role in the child’s life. Required the court, prior to terminating a parent-child relationship when the parent is incarcerated to determine whether the parent maintains a meaningful relationship with the child, whether the department of social and health services has made meaningful efforts, and whether particular barriers existed. Permitted the court to consider a permanent placement that allows the parent to maintain a relationship with his
or her child if the parent is sentenced to long-term incarceration. Required a permanency plan for the placement of a child in a foster home to include how the incarcerated parent will participate while incarcerated, available treatment for the parent in the correctional facility and visitation opportunities. Permitted a parent who is incarcerated to attend a dependency case conference through teleconference or videoconference.

- **SB5105** amended Section 9.94A.729 and added Section 72.09 of the Revised Code of Washington to provide conditions under which the Department of Corrections can provide rental vouchers to individuals convicted of sexual crimes.

**WASHINGTON**

- **2010 –**
  - **HB2782** amended Sections 74.04.005, 10.101.010, 26.19.071, 31.04.540, 70.123.110, 73.08.005, 74.04.0052, 74.04.120, 74.04.230, 74.04.266, 74.04.620, 74.04.770, 74.08.043, 74.08.278, 74.08.335, 74.08A.210, 74.09.010, 74.09.035, 74.09.555, and 74.50.060; reenacted and amended Section 13.34.030; added six new sections to Chapter 74.04; added a new section to Chapter 43.330; added a new section to Chapter 70.47; added a new section to Chapter 70.96A; and added a new section to Chapter 74.08A of the Revised Code of Washington to provide a procedure to provide full reinstatement of medical assistance coverage the day of release from confinement to offenders with a mental disorder who were enrolled in medical assistance immediately prior to confinement.

**WEST VIRGINIA**

- **2017 –**
  - **SB76** added the new Sections 61-11B-1, 61-11B-2, 61-11B-3, 61-11B, and 61-11B-5 to the Code of West Virginia 1931 to allow persons convicted of certain criminal felony offenses to petition under specified circumstances for reduction of the felony to misdemeanor status.

- **2016 –**
  - **SB634** added the new Sections 17B-7-1, 17B-7-2, 17B-7-3, 17B-7-4, 17B-7-5, 17B-7-6, 17B-7-7, 17B-7-8, 17B-7-9 and 17B-7-10 to the Code of West Virginia 1931 to create the Second Chance Driver’s License Act and Account, to allow individuals who have been unable to obtain a driver’s license or to have their driver’s licenses reinstated due to unpaid court costs to obtain a stay of the driver’s license suspension or revocation.

- **2012 –**
  - **HB4521** added the new Section 48-13-703 to the Code of West Virginia 1931 to permit the restructuring of child support payments of an inmate who is released from the custody of the Division of Corrections or United States Bureau of Prisons under certain circumstances; provided that one judge within the circuit may assume jurisdiction over all child support obligations of the former inmate; and provided a minimum amount of child support which is to be paid each month in each case.

**WISCONSIN**

- **2016 –**
  - **AB373** amended Section 62.13(4)(d) and created Section 230.16(1)(ap) of the Wisconsin Statutes to prohibit the director of the bureau from asking an applicant on an application for a civil service position, or otherwise, to supply information about the applicant’s conviction unless a certain conviction record disqualifies applicants from a civil service position until after the applicant has been certified for the position. Permitted inquiring about a conviction record before certification for positions that are restricted based on certain convictions.
WYOMING

– 2017 –
• HB231 added Sections 6-8-102 and 6-8-403(a) and amended Section 6-8-404 of the Wyoming Statutes Annotated to allow for felons to possess antique firearms.

– 2015 –
• HB0015 amended Sections 7-3-105, 7-13-401, 17-13-402, 22-3-102, and 25-1-104 of the Wyoming Statutes Annotated to allow a certificate of restoration of voting rights to first-time non-violent felony offenders whose sentence was completed after that date. The legislation also repeals the 5-year eligibility period that was previously in place, permitting all other nonviolent first offenders to petition for a certificate of restoration immediately.

DISTRICT OF COLUMBIA

– 2014 –
• Council Resolution R619 to declare the sense of the Council that the Washington Metropolitan Area Transit Authority (WMATA) Board of Directors should adopt a revised background screening policy and take additional steps to promote the hiring of returning citizens by WMATA.

• B642 passed the “Fair Criminal Record Screening Amendment Act of 2014” to assist the successful reintegration of formerly incarcerated people into the community by removing barriers to gainful employment, prohibit the consideration of a job applicant’s arrest record during the hiring process, restrict an employer’s inquiry into a job applicant’s prior convictions before a conditional offer of employment, establish fines for violations.

– 2012 –
• B889 passed the “Re-entry Facilitation Amendment Act of 2012” to provide limited liability for employers by prohibiting the use of employees’ criminal history record information as evidence in a civil action against the employers as long as the employer can demonstrate that, during the hiring process, the criminal history was considered in conjunction with the prospective employee’s ability to perform the job. Created a certificate of good standing and authorizes the mayor to issue a certificate to any person previously convicted of a crime in the District. Permitted individuals to petition the mayor for a certificate at any time after final completion of sentence. Enumerated information the certificate must contain and that the certificate should not be construed as a statement of the individual’s character.
REFERENCES


